

Central Intelligence Agency

COMPT 87-1006



Washington, D.C. 20505



5 AUG 1987

MEMORANDUM FOR: Director, Intelligence Community Staff

SUBJECT: Report on SAFE Program

REFERENCE: DCI Guidance Formulation of FY 1989 - 1993 NFIP,  
dated 7 April 1987

1. Attached is the report on Project SAFE requested in reference.
2. If your staff has any questions concerning this report, please have them contact

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~~Executive Director~~

Attachment:  
As stated

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SAFE Status and Transition Plan  
July 1987

1. This paper responds to the request for information on Project SAFE contained in DCI Guidance for Formulation of the FY 1989-93 NFIP.

2. The SAFE system, under development since the late 1970s, has been up and running since the installation of Delivery 1--consisting of electronic mail distribution, a filing mechanism, and the capability to search and retrieve documents in private analyst files as well as in a 90-day collection of cable receipts--in CIA and DIA in early 1983. Delivery 2, which added the AIM system and the indefinite retention of all cables for search and retrieval, was installed in CIA and DIA in early 1986. Delivery 3 is scheduled to occur between mid-1987 and early 1988. The current SAFE user population is 1,200 at DIA and exceeds 2,000 at CIA.

3. For several years, both agencies have recognized the need for eventual transition to operational independence so that each could provide for its unique requirements. To that end, a Memorandum of Agreement (MOA) was signed by CIA's Deputy Director for Administration and DIA's Assistant Deputy for Defense Intelligence Systems in May 1985. The MOA provided that:

- o DIA will assume full responsibility for DIA SAFE in 1988.
- o CIA/OIT will provide DIA with AIM software and operating system support until 30 September 1988.
- o DIA will assume responsibility for its own applications software maintenance contracts.
- o The Consolidated SAFE Project Office (CSP0) will remain responsible for the development and maintenance of core software after 1 October 1987.

Later informal agreements provided for joint development through Delivery 4, Set 1 and for CIA to assume 30 percent of the cost of TRW's software development work. Most of the software TRW is developing is, however, DIA-unique.

4. These arrangements were based on several assumptions about delivery schedules and user needs that have changed since 1985.

- o Schedules have slipped severely. Delivery 4, Set 1, originally planned for FY-87, may be delayed until FY-89.
- o DIA has had difficulty developing the management and support structure necessary for independent operation and maintenance.
- o New SAFE users--including CIA's Directorate of Operations and perhaps other DOD elements--are on the horizon. Their diverse needs argue against the indefinite continuation of consolidated management.

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5. Both agencies are aware of the need to ensure that, during the transition to the time when each assumes responsibility for its own SAFE development and management, the continued functionality of the system is maintained. Key issues for the transition are: (1) DIA's needs for continued software support and program management assistance and (2) funding. We have a draft plan that defines the CIA's continued technical and management support to DIA, brings to an end CIA funding of DIA-unique SAFE development, and provides a separation timetable. Major provisions of the draft plan include:

- o On 1 October 1987, each agency begins to prepare for separation at the end of FY 1988.
- o O&M costs will be shared equally until 30 September 1988; each agency funds for O&M separately after that date.
- o OIT/CSPO will provide program management through Delivery 4, Set 1. DIA can assume this responsibility for Delivery 4 at any time.
- o CIA support for DIA-unique work will be limited to \$2 million in FY 1988. (CIA support for DIA-unique software development totaled \$5 million in FY 1987.)
- o By the end of FY 1988, separate contracts for all software and hardware support will be established for each agency.
- o CSPO, with DIA assistance, will let a contract to establish a training pipeline for contract programmers in AIM and nonstandard operating systems to support DIA. OIT will provide software releases with appropriate documentation for AIM and nonstandard operating system support to DIA after those releases go into production on the CIA SAFE system. Funding for this two-year effort will be joint for FY 1988 and will be assumed by DIA in FY 1989.

6. We have not as yet obtained DIA agreement on the draft plan. We will keep you apprised of our discussions with DIA and our efforts to arrive at definitive estimates of funding shortfalls and delivery dates. We also will be pleased to provide additional details as needed.

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